

# CRYPTOME

13 December 2009

## **AFGHANISTAN INTELLIGENCE FUSION CENTER**

Solicitation Number: FA870609C0005

Agency: Department of the Air Force

Office: Air Force Materiel Command

Location: ESC - Electronic Systems Center

Source:

[https://www.fbo.gov/index?s=opportunity&mode=form&id=70db98a68e472b36cb0ba785c1ce46d&tab=core&\\_cview=1](https://www.fbo.gov/index?s=opportunity&mode=form&id=70db98a68e472b36cb0ba785c1ce46d&tab=core&_cview=1)

Related more extensive solicitation for five-year contract in which the project is renamed SUPPORTISTAN:

## **AFGHANISTAN INTELLIGENCE FUSION CENTER (IFC) MAINTENANCE**

Solicitation Number: R2231

Agency: Department of the Air Force

Office: Air Force Materiel Command

Location: ESC - Electronic Systems Center

[https://www.fbo.gov/index?s=opportunity&mode=form&id=d673ad5eca0d951edf8ef354cf752462&tab=core&\\_cview=1](https://www.fbo.gov/index?s=opportunity&mode=form&id=d673ad5eca0d951edf8ef354cf752462&tab=core&_cview=1)

All SUPPORTISTAN solicitation documents through 10 December 2009:

<http://cryptome.org/af-supportistan.zip> (2MB)

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## 70 -- AFGHANISTAN INTELLIGENCE FUSION CENTER

**Solicitation Number: FA870609C0005**

Agency: Department of the Air Force

Office: Air Force Materiel Command

Location: ESC - Electronic Systems Center

**Notice Details**

Packages

Interested Vendors List

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*Presolicitation*

Aug 06, 2009

6:03 pm

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Aug 10, 2009

5:02 pm

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Sep 15, 2009

4:40 pm

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**Solicitation Number:**

FA870609C0005

**Notice Type:**

Presolicitation

### ALL FILES

[RFP Program Files](#)

Aug 10, 2009

[Bridge IFC NOCA](#)

[RFP Program Files](#)

Sep 15, 2009

[J&A for Bridge IFC](#)

### GENERAL INFORMATION

**Notice Type:**

Presolicitation

**Original Posted Date:**

August 6, 2009

**Posted Date:**

September 15, 2009

**Response Date:**

-

**Original Response Date:**

-

**Original Archive Date:**

-

**Archive Date:**

-

**Original Set Aside:**

N/A

**Set Aside:**

N/A

**Classification Code:**

70 -- General purpose  
information technology  
equipment

**Synopsis:**

Added: Aug 06, 2009 6:03 pm

The 350th Electronic Systems Group anticipates the award of a sole source contract for the operation and maintenance of the Afghanistan Intelligence Fusion Center (IFC) to Cambridge Communication Systems, Inc, 8501 Capo Ct, Vienna, VA 22182-3783. Cambridge Communication Systems is the incumbent IFC contractor.

The proposed contract will allow for a six-month "bridge" period of performance to ensure the continuation of essential services in support of the US Central Command (CENTCOM) during the period between the expiration of the current contract vehicle and the transition to a new, long-term contract negotiated under full and open competition. The duration of this effort is 23 August 2009 through 22 February 2010. The Government intends to make this award by 21 August 2009.

The IFC is a system of communications, computers, electronic knowledge management, Dari-language interfaces, intelligence databases, and other sensitive exploitation information analysis components and specialized personnel that is critical for the exchange of data and compilation of actionable target packages. The system is based at the Counter Narcotics Police Afghanistan (CNPA) in Kabul with subsystems and additional resources at the US/UK Interagency Operations and Coordination Center (IOCC) in Kabul. In some cases, the IFC is the only source of critical intelligence capture that is available from host nation sources. It supports not only US Forces, but allied/coalition partners as well. It is the source for time sensitive Counter-Narco Terrorism (CNT) intelligence that is necessary for target execution. (SEE ATTACHED NOCA FILE)

Please consult the list of [document viewers](#) if you cannot open a file.

**RFP Program Files**

**Type:** Other (Draft RFPs/RFIs, Responses to Questions, etc..)

**Posted Date:** August 10, 2009

<http://www.herbb.hanscom.af.mil/download.asp?rfp=R21...>

**Description:** Bridge IFC NOCA

**RFP Program Files**

**Type:** Other (Draft RFPs/RFIs, Responses to Questions,

etc..)

**Posted Date:** September 15, 2009

<http://www.herbb.hanscom.af.mil/download.asp?rfp=R21...>

**Description:** J&A for Bridge IFC

**Contracting Office Address:**

11 Barksdale StreetBldg 1614Hanscom AFB, MA

**Point of Contact(s):**

Richard Axtell richard.axtell@hanscom.af.mil

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## General Information

Document Type:

Solicitation Number:

Posted Date:

Archive Date:

Original Response Date:

Current Response Date:

Classification Code: D – Information technology services, including telecommunications services

Set Asides: N/A

NAICS Code: N/A

## Contracting Office Address

350ELSG/PK, 11 Barksdale Street, Hanscom AFB, MA 01731-1700

## Notice of Contract Action (NOCA)

## Description

The 350<sup>th</sup> Electronic Systems Group anticipates the award of a sole source contract for the operation and maintenance of the Afghanistan Intelligence Fusion Center (IFC) to Cambridge Communication Systems, Inc, 8501 Capo Ct, Vienna, VA 22182-3783. Cambridge Communication Systems is the incumbent IFC contractor.

The proposed contract will allow for a six-month “bridge” period of performance to ensure the continuation of essential services in support of the US Central Command (CENTCOM) during the period between the expiration of the current contract vehicle and the transition to a new, long-term contract negotiated under full and open competition. The duration of this effort is 23 August 2009 through 22 February 2010. The Government intends to make this award by 21 August 2009.

The IFC is a system of communications, computers, electronic knowledge management, Dari-language interfaces, intelligence databases, and other sensitive exploitation information analysis components and specialized personnel that is critical for the exchange of data and compilation of

actionable target packages. The system is based at the Counter Narcotics Police Afghanistan (CNPA) in Kabul with subsystems and additional resources at the US/UK Interagency Operations and Coordination Center (IOCC) in Kabul. In some cases, the IFC is the only source of critical intelligence capture that is available from host nation sources. It supports not only US Forces, but allied/coalition partners as well. It is the source for time sensitive Counter-Narco Terrorism (CNT) intelligence that is necessary for target execution.

Along with operating and maintaining the IFC and IOCC, the contractor maintains the host nation transmission service agreements and Satellite Communications (SATCOM) service agreements that support the IFC. Without these broadcast and transmission services, connectivity from CNPA is eliminated. Additionally, the contractor maintains and operates the CONUS-based servers and trouble-shooting hardware that allow for data exchange with the Drug Enforcement Agency (DEA) Headquarters in Washington, DC – a partner agency in the CNT operations.

The following screening criteria are being used to make the determination of a responsible source:

- a) Ability to sustain existing IFC and IOCC operations.
- b) Ability to accomplish analytic processes in order to support the effective coordination of counter narcotics efforts.
- c) Relevant experience in managing the operation and maintenance of intelligence systems which perform functions similar to the IFC and IOCC.
- d) Evidence of a corporate program of compliance with U.S. exports law and regulations.
- e) Evidence of a corporate program of compliance with the U.S. National Industrial Security Program - Operating Manual (NISPO) (DoD 5220.22-M)

Interested potential sources shall submit their formal reply to this notice in writing within fifteen (15) calendar days of this publication. Qualification packages are not to exceed 10 one sided pages. Interested firms must

indicate whether they are a large, small, and small-disadvantaged, 8(a), or women owned business and whether they are U.S. or foreign owned. Any firms interested in subcontracting opportunities should contact Cambridge.

Any proprietary information submitted should be identified as such. Interested firms should submit their written responses to the Contracting Officer, John Turner, 350 ELSG/PK, 11 Barksdale Street, Hanscom AFB MA 01731, (781) 266-9011. Email: [john.turner@hanscom.af.mil](mailto:john.turner@hanscom.af.mil). No telephone responses will be accepted.

An ESC Ombudsman has been appointed to consider and facilitate the resolution of concerns from offerors, potential offerors, and others for this acquisition. Before consulting the Ombudsman concerned parties should first address their concerns, issues, disagreements, and/or recommendation to the Contracting Officer for resolution. In addition, AFFARS 5352.201-9101, Ombudsman, will be included in this acquisition's solicitation and contract. The ESC Ombudsman can be contacted at:

ESC Ombudsman

Bldg 1606

9 Eglin Street

Hanscom AFB, MA 01731

Telephone #: 781-377-5106

Facsimile #: 781-377-4659

E-Mail: [ESC.Ombudsman@hanscom.af.mil](mailto:ESC.Ombudsman@hanscom.af.mil)

JUSTIFICATION FOR OTHER  
THAN FULL AND OPEN  
COMPETITION

OPERATION AND MAINTENANCE  
OF THE  
AFGHANISTAN COUNTER NARCO-TERRORIST (CNT)  
INTELLIGENCE FUSION CENTER (IFC)

18 AUGUST 2009

ATTACHMENT 1

JUSTIFICATION FOR OTHER THAN  
FULL AND OPEN COMPETITION

Contracting Activity: 350<sup>th</sup> ELSG/PK

Purchase Request/Local Identification Number: 350<sup>th</sup> ELSG/PK-2009-01

Program Name: Afghanistan Intelligence Fusion Center (IFC)

Estimated Contract Cost: \$2,200,000

Type Program: Other Contracting

Authority: 10 U.S.C 2304(c)(1), as implemented by FAR 6.302-1

Type J&A: Individual

Contracting Officer:

Program Manager:

Local Legal

Reviewer

Chief of the

Contracting Office

Competition  
Advocate

*Michael A. Ferris*

*21 Aug 09*

*Michael A. Ferris, Col*  
*ESC/PK*

DSN: 478-2201, COM: 781-377-2201

**JUSTIFICATION FOR OTHER THAN  
FULL AND OPEN COMPETITION**

**I. Contracting Organization**

The contracting Officer responsible for this proposed contracting action is the Air Force Material Command (AFMC), Electronic Systems Center (ESC), 350<sup>th</sup> ELSG/PK, Hanscom AFB, MA 01731. The Contracting Officer is John T. Turner.

**II. Description of Action**

This is an individual Justification & Approval (J&A) for a new Firm-Fixed Price (FFP) contract with Cambridge Communication Systems, Inc. (Cambridge), Alexandria, VA. This action will require the issuance of a Unfixed Contract Action (UCA). The estimated value of the contract is \$2.2M, which will allow for a six-month "bridge" period of performance to ensure the continuation of essential services in support of the US Central Command (CENTCOM) during the period between the expiration of the current contract vehicles and the transition to a new, long-term contract negotiated under full and open competition. The long-term contract has an estimated value of \$22M which will have a base period of performance of one year with four (4) priced options which will each have a one year period of performance.

**III. Description of Supplies/Services**

The Afghanistan Counter-Narco Terrorism (CNT) Intelligence Fusion Center (IFC) is a major component in the fight against narco-terrorism in Afghanistan. It is a component of Operation Enduring Freedom (OEF). The US Central Command (CENTCOM) has responsibility for the US Counter Narco-Terrorist mission in Afghanistan. They are supported by Coalition partners in order to mount an international assault on narcotics-funded terrorism and cross-border hostilities (primarily along the Pakistan and Afghanistan borders). Based upon recent discussions, US CENTCOM has tasked the US Air Force to support this CNT mission requirement.

The IFC is a system of communications, computers, electronic knowledge management, Dari-language interfaces, intelligence databases, and other sensitive exploitation information analysis components and specialized personnel that is critical for the exchange of data and compilation of actionable target packages. The system is based at the Counter Narcotics Police Afghanistan (CNPA) in Kabul with subsystems and additional resources at the US/UK Interagency Operations and Coordination Center (IOCC) in Kabul. In some cases, the IFC is the only source of critical intelligence capture that is available from host nation sources. It supports not only US Forces, but allied/coalition partners as well. It is the source for time sensitive CNT intelligence that is necessary for target execution.

The Afghanistan IFC has been operated and maintained since fiscal year 2003 through a series of 8a contract actions. The contractor has always been Cambridge. The most recent actions were FA8706-07-

C-0002 P00004 which supported the main IFC system and FA8720-05-D-0002 0017 which supported the US/UK IOCC. The end dates for the period of performance are 30 September 2009 and 22 August 2009 respectively. When CENTCOM submitted an urgent request for continuation of support for the Afghanistan IFC on 18 June 2009, Cambridge had recently graduated from the 8a program; therefore, any future support for the Afghanistan IFC is subject to the Competition in Contracting Act which mandates full and open competition. There is not enough time to conduct a full and open competition for Afghanistan IFC support before 22 August 2009.

#### **IV. Authority**

10 U.S.C. 2304(c)(1), as implemented by FAR 6.302-1, "Only One Responsible Source and No Other Supplies or Services will Satisfy Agency Requirements."

#### **V. Applicability of Authority**

The need for and nature of this acquisition supports the use of the authority cited. FAR 6.302-1 (a)(2)(iii) states that "for DoD, NASA and the Coast Guard, services may be deemed to be available only from the original source in the case of follow-on contracts for the continued provision of highly specialized services when it is likely that award to any other source would result in-

- (A) Substantial duplication of cost to the Government that is not expected to be recovered through competition, or
- (B) Unacceptable delays in fulfilling the agency's requirements. (See 10 U.S.C. 2304 (d)(1)(B))."

No contractor other than the incumbent contractor could immediately perform the required services without experiencing additional schedule risk causing unacceptable schedule delays. While it may be technically possible for companies other than Cambridge to provide the required services beginning 23 Aug 2009, this could only be achieved by expending considerable time and at considerable risk of negative impact to performance caused by a transition from the incumbent to a new contractor. Award of a contract to a new contractor would require sufficient time for market research, preparation and release of a competitive solicitation; preparation and submission of competitive proposals; evaluation, negotiation, and selection of successful proposal; and contract award. A sufficient period of time to conduct these activities is estimated to be a minimum of 90 days. Award to a new contractor would also require a sufficient period of time to transition the support requirements from the incumbent to the new contractor; the minimum estimated time to conduct a transition is estimated to be 30 days. In total, it is estimated to take a minimum of 120 to compete and award a contract and transition these requirements from the incumbent to a new contractor. The incumbent contractor already has the organization in place to provide these bridge services without any transition cost or schedule impact. The IFC is providing the sole US electronic infrastructure/C2 link at the Counter Narcotics Police of Afghanistan (CNPA). Without the award of a contract to the incumbent contractor to ensure the continuity of these critical support services, there will be an unacceptable break in the feed of critical counter-narco terrorism intelligence to CENTCOM forces in Afghanistan. Cambridge, as the original

developer and operator of the system is at this time the only source that is capable of immediately performing these essential services without the result being unacceptable schedule delays.

The Cambridge IFC system is presently operating in Kabul. They have forward deployed staff with the necessary training, certifications, foreign language skills, and host nation authorizations to sustain the necessary operations. No other source could fulfill the requirements in the timeframe required by US CENTCOM. In addition to all of the forward deployed systems and personnel, Cambridge maintains the host nation transmission service agreements and SATCOM service agreements that support the IFC. Without these broadcast and transmission services, connectivity from CNPA is eliminated. Additionally, Cambridge maintains and operates the CONUS-based servers and trouble-shooting hardware that allow for data exchange with the DEA Headquarters in Washington, DC – a partner agency in the CNT operations. All of these factors prevent another source from effectively meeting the schedule requirements of US CENTCOM. Without award to the incumbent contractor, the IFC operations would essentially be discontinued for a period of approximately 90 to 120 days – an unacceptable condition.

#### **VI. Efforts to Obtain Competition**

A Notice of Proposed Contract Action was published in accordance with FAR 5.2, as none of the exceptions listed in FAR 5.202 apply. Based on Program Office knowledge of the market place, no responses to the NOCA are anticipated; however, if any responses are submitted, they will be considered by the Government.

#### **VII. Fair and Reasonable Costs**

The anticipated contract price is considered fair and reasonable. The Contracting Officer will perform an analysis of the contractor's proposed contract price using the techniques described in FAR 15.404-1; specifically, price analysis, primarily based upon historical contract prices, and cost analysis. A technical evaluation will also be performed. The Contracting Officer will also request the support of DCAA for verification of the direct and indirect rates used by the contractor to establish its proposed contract price. Certified cost and pricing data will be required in accordance with FAR 15.403-4.

#### **VIII. Market Survey**

As described in Section VI above, market research, in accordance with FAR Part 10, was conducted by synopsis of the proposed acquisition advising industry of the pending acquisition and soliciting inquiries from interested parties.

#### **IX. Other Facts**

None.

#### **X. Interested Sources**

See Section VI above

#### **XI. Steps to Foster Competition**

During the period of performance of the bridge contract, the 350<sup>th</sup> ELSG/PK will conduct a full and open competition for operation and maintenance of the Afghanistan IFC in accordance with DFARS Part 215.

In addition to the competitive solicitation itself, other actions to obtain competition will include (a) the issuance of a Sources Sought Synopsis, (b) processing a DD Form 2579, Small Business-Coordination Record, through the ESC Small Business Representative, and (c) issuance of a Notice of Proposed Contract Action (NOCA) via the Hanscom AFB Electronic Request for Proposals Bulletin Board (HERBB) to notify industry of our requirement.

**XII. Contracting Officer's Certification**

The contracting officer's signature on the Justification Review Document evidences that he has determined this document to be both accurate and complete to the best of his knowledge and belief.

**XIII. Technical/Requirements Personnel's Certification**

As evidenced by their signature on the J&A signature page, the technical and/or requirements personnel have certified that any supporting data contained herein which is their responsibility is both accurate and complete (FAR 6.303-2(b)).

**ATCH 3**

1. Request to issue a Undefinitized Contract Action (UCA)
2. CENTCOM urgent request, 18 June 2009
3. NOCA